

Message Text

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ACTION EUR-25

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SUBJECT: POSSIBLE CENTER-LIBERAL MERGER SHELVED

1. FOLLOWING POST-ELECTION LULL IN SEPTEMBER-OCTOBER, SWEDISH POLITICS ARE NOW ACTIVE, WITH TWO BLOCS CAUTIOUSLY TESTING THE WATER AS THEY CONTEMPLATE IMPENDING 175-175 DEADLOCK IN THE SWEDISH PARLIAMENT (RIKSDAG). AT CENTER STAGE FOR PASTTWO WEEKS HAS BEEN DISCUSSION AT PARTY-LEADER LEVEL OF A POSSIBLE MERGER OF CENTER AND LIBERAL PARTIES. IF THERE WERE NO SIGNIFICANT RANK-AND-FILE DEFECTION, THE MERGER WOULD PRODUCE A MIDDLE PARTY REPRESENTING APPROX. 35 P/C OF ELECTORATE, SECOND ONLY TO SOCIAL DEMOCRATIC PARTY.

2. LIBERAL LEADER GUNNAR HELEN, CASTING ABOUT FOR WAYS TO REPAIR FORTUNES OF A PARTY GRAVELY WEAKENED BY ITS SEPTEMBER ELECTION LOSSES, BEGAN IN EARLY NOVEMBER TO DISCUSS POSSIBILITY OF MERGER WITH THE GROWING CENTER PARTY. HE HAD SEVERAL MEETINGS WITH CENTER LEADER THORBJORN FALLDIN, WHO DECLARED HIMSELF CONDITIONALLY

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IN FAVOR OF A MERGER DESPITE CONSIDERABLE MISGIVINGS IN

CENTER RANKS, ESPECIALLY IN THE YOUTH ORGANIZATION. AT A CENTER PARTY COUNCIL MEETING ON NOVEMBER 19 FALLDIN WAS UNEXPECTEDLY REBUFFED. THE COUNCIL DECLINED TO AUTHORIZE FALLDIN TO OFFER MERGER TERMS TO THE LIBERALS; INSTEAD IT SHELVED THE PROJECT AT LEAST UNTIL NEXT SUMMER BY DIRECTING CENTER PARTY LOCAL ORGANIZATIONS TO STUDY THE PROJECT. AFTER COUNCIL MEETING FALLDIN TALKED VAGUELY OF A TIMETABLE THAT WOULD POSSIBLY BRING FORTH A MERGER IN TIME FOR THE SCHEDULED 1976 ELECTION.

3. CENTER DECISION TO DELAY WAS DISAPPOINTING TO HELEN, BUT IT SAVES HIM A DIVISIVE STRUGGLE IN HIS OWN PARTY. MANY LIBERALS OPPOSE THE MERGER BECAUSE THEY SEE IT AS "THE CAT GOBBLING UP THE CANARY." NOW HELEN CAN EXPLORE OTHER POSSIBILITIES, SUCH AS SOME KIND OF COOPERATION WITH THE SOCIAL DEMOCRATS IN THE NEW RIKSDAG WHICH CONVENES IN JANUARY. IF THE LIBERAL PARTY INTENDS TO REBUILD RATHER THAN DISAPPEAR IN A MERGER, IT MUST TRY TO GET BACK THE VOTES IT LOST TO THE CENTER PARTY, AND THUS MOVE AWAY FROM COOPERATION WITH THE CENTER PARTY.

4. THE LARGE LIBERAL PRESS IS CHARACTERIZING THE SHELIVING OF A QUICK CENTER-LIBERAL MERGER AS A MAJOR DEFEAT FOR FALLDIN. THEY ASSERT THAT IT DEMONSTRATES HIS LACK OF CONTROL OF HIS OWN PARTY. FURTHER, THEY CRITICIZE FALLDIN FOR NOT COMING FORTH STRONGLY AND DRAMATICALLY AFTER HIS ELECTION VICTORY TO ASSERT A POSITION AS PALME'S PEER. MOST COMMENTATORS ARE AGREED THAT PALME HAS REGAINED THE INITIATIVE IN SWEDISH POLITICS.

COMMENT: FALLDIN'S RELUCTANCE TO ATTEMPT TO EXPLOIT IMMEDIATELY HIS NEW EMINENCE IN SWEDISH POLITICS HAS DISAPPOINTED THE BOURGEOIS PRESS, THE MODERATE PARTY AND A GOOD MANY SWEDES WHO WOULD LIKE TO SEE A SHOWDOWN BOURGEOIS-SOCIAL DEMOCRATIC BATTLE IN 1974. CHARACTERISTICALLY, CENTER LEADER SEEMS BENT ON MAKING HASTE SLOWLY AND MAY WELL BE MAKING HIS STRATEGIC DECISIONS ON THE EXPECTATION OF NOW ELECTION UNTIL 1976.

WHETHER OR NOT HE INITIATED THE MERGER TALKS (AS LIBERAL PARTY CLAIMS), FALLDIN'S AIM WAS CLEARLY TO LIMITED OFFICIAL USE

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SWALLOW THE LIBERAL PARTY, NOT MERGE WITH IT. WHILE HE MAY HAVE BEEN TAKEN ABACK BY THE EXTENT OF RESISTANCE IN CENTER PARTY QUARTERS TO ANY TYPE OF MERGER, THE PARTY COUNCIL'S REBUFF HAS NOT ENDANGERED HIS POSITION AS PARTY LEADER.

THE UPSHOT OF THE HELEN-FALLDIN AFFAIR WOULD SEEM TO BE: (A) TO WEAKEN BOURGEOIS-BLOC UNITY AND THEREBY TO REDUCE CHANCES OF THE OPPOSITION FORCING A NATIONAL

ELECTION IN 1974, AND (B) TO IMPROVE PALME'S PERSPECTIVES
TO PLAY DIVIDE-AND-RULE POLITICS WITH THE OPPOSITION AND
THEREBY TO KEEP THE SOCIAL DEMOCRATIC SHOP OF STATE ON
EVEN KEEL.
OLSEN

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